



# County of Los Angeles CHIEF EXECUTIVE OFFICE

Kenneth Hahn Hall of Administration  
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WILLIAM T FUJIOKA  
Chief Executive Officer

June 16, 2009

The Honorable Board of Supervisors  
County of Los Angeles  
383 Kenneth Hahn Hall of Administration  
500 West Temple Street  
Los Angeles, CA 90012

## ADOPTED

BOARD OF SUPERVISORS  
COUNTY OF LOS ANGELES

54

JUNE 16, 2009

*Sachi A. Hamai*  
SACHI A. HAMAI  
EXECUTIVE OFFICER

Board of Supervisors  
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First District

MARK RIDLEY-THOMAS  
Second District

ZEV YAROSLAVSKY  
Third District

DON KNABE  
Fourth District

MICHAEL D. ANTONOVICH  
Fifth District

Dear Supervisors:

**DEPARTMENT OF PUBLIC WORKS: INCREASE ESTIMATED TOTAL  
PROJECT COST AND AUTHORIZATION TO APPLY FOR AIRPORT  
IMPROVEMENT PROGRAM AND CALIFORNIA AID TO AIRPORTS GRANT  
FUNDING, ADOPT AND ADVERTISE FOR THE APRON PAVEMENT  
REHABILITATION PROJECT, CAPITAL PROJECT NO. 88734  
AT COMPTON/WOODLEY AIRPORT, CITY OF COMPTON  
(SECOND DISTRICT) (3 VOTES)**

### SUBJECT

This action is to approve an increase in the estimated total project budget, authorize the application for additional Federal and State assistance, adopt the project's plans and specifications, and advertise for bids for the Apron Pavement Rehabilitation project, Capital Project No. 88734, at Compton/Woodley Airport in the City of Compton.

### **IT IS RECOMMENDED THAT YOUR BOARD:**

1. Approve an increase in the project scope and approve the related cost increase of \$600,000 for a revised total project budget of \$9,031,000.
2. Authorize the Director of Public Works or her designee to apply for a Federal Aviation Administration Airport Improvement Program Grant in the amount of \$380,000 and a California Department of Transportation, California Aid to Airports Program matching grant in the amount of \$9,500, equal to 2.5 percent of the Federal Aviation Administration Airport Improvement Program Grant for the construction of the Apron Pavement Rehabilitation project, Capital Project No. 88734, at Compton/Woodley Airport in the City of Compton.

*"To Enrich Lives Through Effective And Caring Service"*

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3. Approve an exception to the County's Grant Policy by authorizing the Director of Public Works or her designee to accept on the County's behalf, the Federal Airport Improvement Program Grant and the State California Aid to Airports Program State Matching Grant.
4. Authorize the Director of Public Works or her designee to conduct business with the Federal Aviation Authority and the California Department of Transportation on any and all matters related to the grant funds for this project only, including executing grant agreements and signing requests for reimbursement.
5. Adopt the plans and specifications for the Apron Pavement Rehabilitation project at Compton/Woodley Airport in the City of Compton, at an estimated total project cost not to exceed \$9,031,000.
6. Instruct the Executive Officer of your Board to advertise the project for construction bids to be received on July 14, 2009 and to seal and return the plans and specifications to the Department of Public Works for filing.

#### **PURPOSE/JUSTIFICATION OF RECOMMENDED ACTION**

Approval of the recommended actions will increase the project scope and total project budget by \$600,000 to fund drainage improvements to be included in the pavement rehabilitation project; authorize the Director of Public Works or her designee to apply for and accept a Federal Aviation Administration (FAA) Airport Improvement Program (AIP) Grant in the amount of \$380,000 and a California Department of Transportation (CalTrans) California Aid to Airports Program (CAAP) matching grant in the amount of \$9,500; adopt the project plans and specifications; and authorize the Executive Officer of your Board to advertise for construction contract bids for the rehabilitation of apron pavement at the Compton/Woodley Airport in the City of Compton and the performance of other appurtenant work.

The increase in the project scope and related increase in the project budget by \$600,000 consists of additional materials testing and quality assurance (QA) during construction and other revisions in the project scope, including improvements to stormwater drainage on the Airports taxiways and runways. These improvements will bring the airport into compliance with current FAA standards, increase airport safety and decrease contaminants from entering flood control channels by treating stormwater runoff. As with the Pavement Rehabilitation scope of work previously approved by your Board on May 19, 2009, the additional drainage and appurtenant work will be completed by the Lowest Responsive and Responsible Bidder (see Contracting Process section).

On May 19, 2009, your Board authorized the Department of Public Works (Public Works) to apply for and accept an American Recovery Act grant and approved a total estimated project budget of \$8,431,000 with an estimated construction contract cost of \$7,650,000. Subsequently, the FAA indicated that it cannot award American Recovery Act funding to this project until Public Works has utilized the remainder of its FAA Airport Entitlement Funds, which currently total \$380,000. For this reason, the FAA has instructed Public Works to apply for this additional AIP grant to fund a portion of the project. In addition, Public Works will apply for CalTrans CAAP matching grant, which will supplement the project budget at 2.5 percent of the amount of the FAA AIP Grant (see Project Funding and Budget Summaries in Attachment A).

The availability of this additional funding will support for the Department's ability to award a single construction contract that includes both the previously approved pavement rehabilitation scope of work and the additional drainage improvements on the North side of the airport.

The project will be completed by a qualified construction contractor to be retained through the County's Competitive Low Bid process. Upon completion of the contracting process, we will return to your Board to recommend award of the construction contract to the Lowest Responsive and Responsible bidder (see Facts and Provisions).

### **Green Building/Sustainable Design**

In keeping with the intent of the County's recently adopted amendments to the Green Building/Sustainable Design policy, recycling/re-use of pulverized asphalt concrete and other existing materials are incorporated in this project to the extent possible. The proposed drainage system improvements incorporate the use of Smart Sponge filters within the existing catch basins, which are efficient at removing contaminants such as oils, bacteria and other solid debris from the stormwater runoff.

### **Implementation of Strategic Plan Goals**

The Countywide Strategic Plan directs the provisions of Operational Effectiveness (Goal 1) and Community and Municipal Services (Goal 3). The recommended action will help meet these goals by providing an improved and more accommodating facility for airport customers, and actively seeking grant funds from outside sources to increase the County's funding sources.

### **FISCAL IMPACT/FINANCING**

There will be no impact to the County General Fund as a result of this project.

On May 19, 2009, your Board approved a revised total project budget of \$8,431,000 for the design and construction of the Apron Pavement Rehabilitation Project at Compton/Woodley Airport. The addition of a contract to include materials testing and QA services during construction and other revisions in the project scope have increased the total project cost by \$600,000, for a revised total project budget of \$9,031,000 (see Budget Summary in Attachment A).

The \$600,000 increase will be funded by the anticipated FAA AIP grant commitment of \$380,000 and the required match of \$19,000. The match will be funded by a CAAP grant of \$9,500 and \$9,500 in the Aviation Capital Project Fund (ACPF) for a subtotal of \$399,000. The remaining \$201,000 will be funded by the ACPF (see items marked by asterisks in the Funding Chart in Attachment A).

The Fiscal Year 2009-10 Proposed Capital Projects/Refurbishment Budget includes sufficient appropriation under Capital Project No. 88734 to fund the initial portion of the construction costs. Concurrent with the award of the construction contract, we will return to your Board to recommend an appropriation adjustment to appropriate the anticipated grant funds.

#### **FACTS AND PROVISIONS/LEGAL REQUIREMENTS**

This project, to contract for the rehabilitation of apron pavement and the construction of drainage improvements, is part of the Public Works' ongoing program for the operation, maintenance, and repair of airports. It will be advertised in accordance with Section 20125 of the Public Contract Code.

This project is to be completed in 300 working days. It is estimated the work will start in September 2009 and be completed in December 2010 and no later than February 2011 under the conditions of the Grant.

The contract agreement will be in the form previously reviewed and approved by County Counsel.

The project specifications contain provisions requiring the contractor to comply with terms and conditions supporting your Board's ordinances, policies, and programs, including, but not limited to: County's Greater Avenues for Independence and General Relief Opportunities for Work Programs (GAIN and GROW), Board Policy No. 5.050; Contract Language to Assist in Placement of Displaced County Workers, Board Policy No. 5.110; Reporting of Improper Solicitations, Board Policy No. 5.060; Notice to Contract Employees of Newborn Abandonment Law (Safely Surrendered Baby Law), Board Policy No. 5.135; Contractor Employee Jury Service Program, Los Angeles

County Code, Chapter 2.203; Notice to Employees Regarding the Federal Earned Income Credit (Federal Income Tax Law, Internal Revenue Service Notice 1015); Contractor Responsibility and Debarment, Los Angeles County Code, Chapter 2.202; the Los Angeles County's Child Support Compliance Program, Los Angeles County Code, Chapter 2.200; and the standard Board-directed clauses that provide for contract termination or renegotiation.

The State Public Contract Code requires the County to award construction contracts to the Lowest Responsive and Responsible Bidder, which is defined as the firm that; (1) submits the bid with the lowest cost; (2) is deemed by the County to be responsive to specific criteria under the solicitation including, but not limited to licensure, bonding, and insurance requirements; and (3) is determined by the County to be a responsible bidder by exhibiting the capability, capacity, experience, trustworthiness, and financial wherewithal to perform the work required under the bid solicitation.

The award of the Contract will be to the Lowest Responsive and Responsible Bidder for the largest proposal costing \$7,000,000 or less and to award the contract on the basis of bids received or to reject any or all bids. Award shall be based on one of three proposals. Bidders will not need to submit bids on all proposals, but rather can choose to submit on any proposal or all three. No conditional proposals shall be accepted.

To ensure that the contract is awarded to the lowest responsible contractor with a satisfactory history of performance, bidders are required to report violations of the False Claims Act, criminal convictions, civil litigation, defaulted contracts with the County, complaints filed with the Contractor's State License Board, labor law/payroll violations, and debarment actions. As provided for in Board Policy No. 5.140, the information reported by the contractor will be considered before making a recommendation to award.

The plans and specifications include the contractual provisions, methods, and material requirements necessary for this project and are on file with Public Works.

### **ENVIRONMENTAL DOCUMENTATION**

The proposed project is categorically exempt from the provisions of the California Environmental Quality Act (CEQA) pursuant to Section 15301(c) of the CEQA Guidelines and Class 1(x) 14 of the Environmental Reporting Procedures and Guidelines adopted by your Board on November 17, 1987, which provide for the reconstruction of existing pavement and drainage structures.

### **CONTRACTING PROCESS**

This project will be contracted on an open competitive bid basis. The contract will be awarded to the Lowest Responsive and Responsible Bidder meeting the criteria established by your Board and the California Public Contract Code. The County Local Small Business Enterprise preference will not be applied to the determination of the Lowest Responsive and Responsible Bidder. To be eligible for the Federal funds financing the majority of this project, Title 49, Code of Federal Regulations, requires award to the lowest bidder.

To increase contractor awareness of our program to contract work out to the private sector, this project will be listed on the County website for upcoming bids.

### **IMPACT ON CURRENT SERVICES (OR PROJECTS)**

When the project is completed, it will have a positive impact by providing an improved and more accommodating facility for airport customers.

### **CONCLUSION**

Please return one adopted copy of this Board letter to the Chief Executive Office, Capital Projects Division; the Department of Public Works, Aviation Division; and the Auditor-Controller, General Claims Division.

Respectfully submitted,



WILLIAM T FUJIOKA  
Chief Executive Officer

WTF:GF:DL  
DJT:RB:zu  
Attachment

c: Auditor-Controller  
County Counsel  
Department of Public Works  
Office of Affirmative Action Compliance

**ATTACHMENT A**

**COMPTON/WOODLEY AIRPORT  
PAVEMENT REHABILITATION  
PROJECT BUDGET SUMMARY  
APPROVE TOTAL PROJECT BUDGET**

**I. PROJECT SCHEDULE**

<b>Project Activity</b>	<b>Proposed Completion Date</b>
Prepare Plans and Specifications	April 28, 2009*
FAA Approve Plans and Specifications	May 09*
Advertise for Construction Bids	June 09
Award Construction Contract	August 09
Construction Start	September 09
Final Acceptance	February 2011

\*Reflects actual completion date

**II. PROJECT FUNDING CHART**

<b>Project Budget Category</b>	<b>FAA Grant</b>	<b>CAAP Grant</b>	<b>ACPF</b>	<b>FAA/ARRA Grant</b>	<b>Total Funding</b>
<b>Project Design</b>	200,000	5,000	226,000		\$431,000
<b>Construction</b>					
Construction Contract (includes Quality Assurance)	380,000*	9,500*	9,500*	6,600,000	\$6,999,000
Change Order Contingency				605,000	605,000
Material Testing			201,000*		201,000
<b>County Services</b>					
In-House Engineering Review				15,000	15,000
Construction Inspection				685,000	685,000
County Administrative Services				95,000	95,000
<b>TOTAL</b>	<b>\$580,000</b>	<b>\$14,500</b>	<b>\$436,500</b>	<b>\$8,000,000</b>	<b>\$9,031,000</b>

\* Indicates impacts of recommended actions

### III. PROJECT BUDGET SUMMARY

Project Activity	Adopted Project Budget	Impact of this Action	Revised Project Budget
<b>Land Acquisition</b>	\$ 0	\$ 0	\$ 0
<b>Construction</b>			
Low Bid Construction Contract	\$ 7,150,000	\$ (150,000)	\$ 7,000,000
Job Order Contract	0	0	0
Change Orders	500,000	105,000	605,000
Departmental Crafts	0	0	0
Youth Employment	0	0	0
Construction Consultants	0	0	0
Misc. Expense	0	0	0
Telecomm Equip – Affixed to Building	0	0	0
Civic Arts*	0	0	0
Subtotal	\$ 7,650,000	\$ (45,000)	\$ 7,605,000
<b>Programming/Development</b>	\$ 0	\$ 0	\$ 0
<b>Plans and Specifications</b>	\$ 431,000	\$ 0	\$ 431,000
<b>Consultant Services</b>			
Site Planning	\$ 0	\$ 0	\$ 0
Hazardous Materials	0	0	0
Geotech/Soils Report and Soils Testing	0	0	0
Material Testing	0	200,000	200,000
Cost Estimating	0	0	0
Topographic Surveys	0	0	0
Construction Management	0	0	0
Construction Administration	0	0	0
Environmental	0	0	0
Move Management	0	0	0
Equipment Planning	0	0	0
Legal	0	0	0
Construction/Change Order	0	0	0
Other:	0	0	0
Subtotal	\$ 0	\$ 200,000	\$ 200,000
<b>Miscellaneous Expenditures</b>	\$ 0	\$ 0	\$ 0
<b>Jurisdictional Review/Plan Check/Permit</b>	\$ 0	\$ 0	\$ 0
<b>County Services</b>			
Code Compliance Inspection	\$ 95,000	\$ (95,000)	\$ 0
Quality Control Inspection	0	0	0
Design Review	15,000	0	15,000
Design Services	0	0	0
Contract Administration	50,000	0	50,000
Project Management	190,000	495,000	685,000
Project Management Support Services	0	0	0
ISD Job Order Contract Management	0	0	0
DPW Job Order Contract Management	0	0	0
ISD ITS Communications	0	0	0
Project Security	0	0	0
Project Technical Support	0	0	0
Office of Affirmative Action	0	20,000	20,000
County Counsel	0	0	0
Other: Legal Advertising/Procurement	0	25,000	25,000
Sheriff Job Order Contract Management	0	0	0
Subtotal	\$ 350,000	\$ 445,000	\$ 795,000
<b>TOTAL</b>	<b>\$ 8,431,000</b>	<b>\$ 600,000</b>	<b>\$ 9,031,000</b>